दूरभाष: 26305065

आयुक्त (अपील - ॥) का कार्यालय केन्द्रीय उत्पाद शुल्क सैन्टल एक्साइज भवनं, सातवीं मंजिल, पौलिटैक्नीक के पास, आंबावाडी, अहमदाबाद- 380015.

=== क	फाइल संख्या : File No : V2(ST)90/A-II/2015-16 / ५५३ /० ५५४
ख	अपील आदेश संख्या : Order-In-Appeal No <u>AHM-SVTAX-000-APP-037-16-17</u>
	दिनाँक Date : <u>29.06.2016</u> जारी करने की तारीख Date of Issue <u>04/03/16</u>
	श्री <u>उमा शंकर</u> , आयुक्त (अपील–॥) द्वारा पारित
	Passed by Shri Uma Shanker Commissioner (Appeals-II)
ग	आयुक्त सेवाकर अहमदाबाद : आयुक्तालय द्वारा जारी मूल आदेश सं
	से सृजित
	Arising out of Order-in-Original No SD-02/10/AC/2015-16 Dated 31.08.2015
	Issued by Assistant Commissioner, Div-II, Service Tax, Ahmedabad
ध	अपीलकर्ता का नाम एवं पता Name & Address of The Appellants
	M/s Shalin Engineers P I td Ahmedabad

इस अपील आदेश से असंतुष्ट कोई भी व्यक्ति उचित प्राधिकारी को अपील निम्नलिखित प्रकार से कर सकता है:-

Any person aggrieved by this Order-in-Appeal may file an appeal to the appropriate authority in the following way :-

सीमा शुल्क, उत्पाद शुल्क एवं सेवाकर अपीलीय न्यायाधिकरण को अपील:--

Appeal To Customs Central Excise And Service Tax Appellate Tribunal :-

वित्तीय अधिनियम,1994 की धारा 86 के अंतर्गत अपील को निम्न के पास की जा सकती:-Under Section 86 of the Finance Act 1994 an appeal lies to :-

पश्चिम क्षेत्रीय पीठ सीमा शुल्क, उत्पाद शुल्क एवं सेवाकर अपीलीय न्यायाधिकरण ओ. 20, न्यू मैन्टल हास्पिटल कम्पाउण्ड, मेधाणी नगर, अहमदाबाद-380016

The West Regional Bench of Customs, Excise, Service Tax Appellate Tribunal (CESTAT) at O-20, New Mental Hospital Compound, Meghani Nagar, Ahmedabad - 380 016.

- अपीलीय न्यायाधिकरण को वित्तीय अधिनियम, 1994 की धारा 86 (1) के अंतर्गत अपील रें सेवाकर नियमावली, 1994 के नियम 9 (1) के अंतर्गत निर्धारित फार्म एस.टी— 5 में चार प्रतियों में की सकेगी एवं उसके साथ जिसे आदेश के विरूद्ध अपील की गई हो उसकी भेजी जानी चाहिए (उनमें से एक प्रमाणित प्रति होगी) और साथ में जिस स्थान में न्यायाधिकरण का न्यायपीठ स्थित है, वहाँ के नामित सार्वजनिक क्षेत्र बैंक के न्यायपीठ के सहायक रजिस्ट्रार के नाम से रेखांकित बैंक ड्राफ्ट के रूप में जहाँ सेवाकर की मांग, ब्याज की मांग ओर लगाया गया जुर्माना रूपए 5 लाख या उससे कम हैं वहां रूपए 1000/— फीस भेजनी होगी। जहाँ सेवाकर की मांग, ब्याज की मांग ओर लगाया गया जुर्माना रूपए 5 लाख या 50 लाख तक हो तो रूपए 5000/- फीस भेजनी होगी। जहाँ सेवाकर की मांग, ब्याज की मांग ओर लगाया गया जुर्माना रूपए 50 लाख या उससे ज्यादा है वहां रूपए 10000/- फीस भेजनी होगी।
- The appeal under sub section (1) of Section 86 of the Finance Act 1994 to the Appellate Tribunal Shall be filed in quadruplicate in Form S.T.5 as prescribed under Rule 9(1) of the Service Tax Rules 1994 and Shall be accompanied by a copy of the order appealed against (one of which shall be certified copy) and should be accompanied by a fees of Rs. 1000/- where the amount of service tax & interest demanded & penalty levied of Rs. 5 Lakhs or less, Rs.5000/- where the amount of service tax & interest demanded & penalty levied is is more than five lakhs but not exceeding Rs. Fifty Lakhs, Rs.10,000/where the amount of service tax & interest demanded & penalty levied is more than fifty Lakhs rupees, in the form of crossed bank draft in favour of the Assistant Registrar of the bench of nominated Public Sector Bank of the place where the bench of Tribunal is situated.

<u> अहमदाबाट</u>

- (iii) वित्तीय अधिनियम,1994 की धारा 86 की उप—धारा (2ए) के अंतर्गत अपील सेवाकर नियमावली, 1994 के नियम 9 (2ए) के अंतर्गत निर्धारित फार्म एस.टी.७ में की जा सकेगी एवं उसके साथ आयुक्त, केन्द्रीय उत्पाद शुल्क / आयुक्त, केन्द्रीय उत्पाद शुल्क (अपील) के आदेश की प्रतियाँ (उसमें से प्रमाणित प्रति होगी) और आयुक्त / सहायक आयुक्त अथवा उप आयुक्त, केन्द्रीय उत्पाद शुल्क, अपीलीय न्यायाधिकरण को आवेदन करने के निदेश देते हुए सीमा एवं केन्द्रीय उत्पाद शुल्क बोर्ड / आयुक्त, केन्द्रीय उत्पाद शुल्क द्वारा पारित आदेश की प्रति भेजनी होगी।
- (iii) The appeal under sub section and (2A) of the section 86 the Finance Act 1994, shall be filed in For ST.7 as prescribed under Rule 9 & (2A) of the Service Tax Rules, 1994 and shall be accompanied by a copy of order of Commissioner Central Excise or Commissioner, Central Excise (Appeals) (one of which shall be a certified copy) and copy of the order passed by the Central Board of Excise & Customs / Commissioner or Dy. Commissioner of Central Excise to apply to the Appellate Tribunal.
- 2. यथासंशोधित न्यायालय शुल्क अधिनियम, 1975 की शर्तो पर अनुसूची—1 के अंतर्गत निर्धारित किए अनुसार मूल आदेश एवं स्थगन प्राधिकारी के आदेश की प्रति पर रू 6.50/— पैसे का न्यायालय शुल्क टिकट लगा होना चाहिए।
- 2. One copy of application or O.I.O. as the case may be, and the order of the adjuration authority shall bear a court fee stamp of Rs.6.50 paise as prescribed under Schedule-I in terms of the Court Fee Act, 1975, as amended.
- 3. सीमा शुल्क, उत्पाद शुल्क एवं सेवाकर अपीलीय न्यायाधिकरण (कार्यविधि) नियमावली, 1982 में चर्चित एवं अन्य संबंधित मामलों को सम्मिलित करने वाले नियमों की ओर भी ध्यान आकर्षित किया जाता है।
- 3. Attention is also invited to the rules covering these and other related matters contained in the Customs, Excise and Service Appellate Tribunal (Procedure) Rules, 1982.
- 4. सीमा शुल्क, केन्द्रीय उत्पाद शुल्क एवं सेवाकर अपीलीय प्राधिकरण (सीस्तेत) के प्रति अपीलों के मामलों में केन्द्रीय उत्पाद शुल्क अधिनियम, १९४४ की धारा ३५फ के अंतर्गत वित्तीय(संख्या-२) अधिनियम २०१४(२०१४ की संख्या २५) दिनांक: ०६.०८.२०१४ जो की वित्तीय अधिनियम, १९९४ की धारा ८३ के अंतर्गत सेवाकर को भी लागू की गई है, द्वारा निश्चित की गई पूर्व-राशि जमा करना अनिवार्य है, बशर्ते कि इस धारा के अंतर्गत जमा की जाने वाली अपेक्षित देय राशि दस करोड़ रूपए से अधिक न हो केन्द्रीय उत्पाद शुल्क एवं सेवाकर के अंतर्गत " माँग किए गए शुल्क " में निम्न शामिल है
 - (i) धारा 11 डी के अंतर्गत निर्धारित रकम
 - (ii) सेनवैट जमा की ली गई गलत राशि
 - (iii) सेनवैट जमा नियमावली के नियम 6 के अंतर्गत देय रकम
- → आगे बशर्ते यह कि इस धारा के प्रावधान वितीय (सं. 2) अधिनियम, 2014 के आरम्भ से पूर्व किसी अपीलीय प्राधिकारी के समक्ष विचाराधीन स्थगन अर्ज़ी एवं अपील को लागू नहीं होगे।
 - 4. For an appeal to be filed before the CESTAT, it is mandatory to pre-deposit an amount specified under the Finance (No. 2) Act, 2014 (No. 25 of 2014) dated 06.08.2014, under section 35F of the Central Excise Act, 1944 which is also made applicable to Service Tax under section 83 of the Finance Act, 1994 provided the amount of pre-deposit payable would be subject to ceiling of Rs. Ten Crores,

Under Central Excise and Service Tax, "Duty demanded" shall include:

- (i) amount determined under Section 11 D;
- (ii) amount of erroneous Cenvat Credit taken;
- (iii) amount payable under Rule 6 of the Cenvat Credit Rules.

→ Provided further that the provisions of this Section shall not apply to the stay application and appeals pending before any appellate authority prior to the commencement of the Finance (No.2) Act, 2014.

(4)(i) इस संदर्भ में, इस आदेश के प्रति अपील प्राधिकरण के समक्ष जहाँ शुल्क अथवा शुल्क या दण्ड विवादित हो तो माँग किए गए शुल्क के 10% भुगतान पर और जहाँ केवल दण्ड विवादित हो तब दण्ड के 10% भुगतान पर की जा सकती हैं।

(4)(i) In view of above, an appeal against this order shall lie before the Tribunal on payment of 10% of the duty demanded where duty or duty and penalty are in dispute, or penalty, where penalty alone is in dispute."

ORDER-IN-APPEAL

M/s. Shalin Engineers Pvt. Ltd., 1, Kalpana Society, Navrangpura, Ahmedabad (hereinafter referred to as 'appellant') has filed the present appeal against Order-in-Original No. SD-02/10/AC/2015-16 dated 31.08.2015 (hereinafter referred to as 'impugned order') passed by the Assistant Commissioner, Service Tax, Division-II, Ahmedabad (hereinafter referred to as 'adjudicating authority').

- The facts of the case, in brief, are that the appellants are engaged in 2. providing the service under the category of 'Manpower Recruitment Agency' and are registered with the Service Tax department having registration number AACCS6763RST001. During the course of test audit of the records of the appellants, it was noticed that they have provided services to M/s. Parshwa Builders, Vadodara and M/s. Amit N. Shah, Ahmedabad and did not discharge Service Tax on the services provided to the latter. On being asked, the appellants stated that the services provided to the above mentioned firms were towards construction services provided by those firms to some Government projects which were not taxable. On being asked whether there existed any written contract/ agreement/ evidence between the appellants and the said firms, the appellants informed that there was no such written contract/ agreement/ evidence available. However, the appellants submitted letters issued by those firms wherein it is stated that the services received from the appellants would be used towards contract received by them from the Government Department. On perusal of the said letters it appeared that the letters are of general in nature and mentions neither any quantification of the value of work assigned to the appellants nor any specific provision of law granting exemption from payment of Service Tax. Accordingly, a show cause notice, dated 08.09.2014, was issued. The adjudicating authority, vide the impugned order, confirmed Service Tax of ₹2,18,727/- under Section 73(1) of the Finance Act, 1994. He also ordered for the recovery of interest under Section 75 of the Finance Act, 1994 and imposed penalty under Sections 76, 77 and 78 of the Finance Act, 1994.
- 3. Being aggrieved with the impugned order, the appellants filed the present appeal. The appellants stated that in case of Government contracts, in majority of the cases, sub-contract is allotted to various parties and in such cases, the ultimate beneficiary is the Government and therefore, the exemption should also be available to the sub-contractor. The appellants have also stated that the entire demand is time barred. The show cause notice has invoked extended period of limitation alleging that the appellants have suppressed the information from the department. But there is no suppression or willful wrong statement on the part of the appellants. The appellants have further stated that peralty under Sections 76 and 78 cannot be simultaneously imposed reguested to delete the penalty under Section 76 of the Finance Act, 1994.



- 4. Personal hearing in the case was granted on 21.06.2016 wherein Shri Rohan Thakker, CA, on behalf of the appellant appeared before me and reiterated the contents of appeal memorandum. He urged that Government office and quarters were constructed and when main contractor is exempt then sub-contractor cannot be liable to Service tax. He cited several judgments in support of his claim.
- 5. I have carefully gone through the facts of the case on records, grounds of the Appeal Memorandum, the Written Submission filed by the appellants and oral submission made at the time of personal hearing. To begin with, I find that the appellants had supplied labours to M/s. Parshwa Builders, Vadodara and M/s. Amit N. Shah, Ahmedabad for construction of office building for Income Tax department at Ambawadi, Ahmedabad and 36 quarters for CAT at Vejalpur, Ahmedabad. Now the question before me is whether the appellants, who have supplied labours to the above mentioned main contractors, are liable for Service tax or otherwise. Serial No. 29, subclause (h) of the mega Notification, provides that service provided by following person in respective capacities are exempt from service tax:.......
- (h) sub-contractor providing services by way of works contract to another contractor providing works contract services which are exempt [Notification No. 25/2012-ST, dated 20.06.2012].

The above entry makes it clear that if the principal contractor is providing an exempt works contract service [for providing works contract service to Government] then in such case if some part of the works contract is subcontracted then the sub-contractor would also be exempt from payment of service tax. However, it should be noted that while executing a works contract, the contractor takes the services from architects, consulting engineers, erection, commissioning or installation agents etc., in such case the services rendered by such person would not be exempt from service tax even though such services are rendered in relation to exempt works contract service. The reason for it is that clause (h) above exempts sub-contractor of exempt works contract services in the nature of works contract services.

For example if a principal contractor gets a contract from Government for constructing road of 100 Km. and he sub-contracts the construction of 10 km. of road then in such case sub-contractor would also be exempt from service tax under clause (h) above as he will be providing services of a works contract nature as a sub-contractor in exempt works contract services.

Similar position also existed before the introduction of negative list of services. Earlier the board in its Cikcular no. 138/07/2011-ST, dated 06.05.2011 clarified that when a principal contractor while providing works contract services obtained the service of a various other service providers,

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such as architect, consulting engineer etc. These are separately classifiable services. Therefore, while the principal contractor would not be liable to pay service tax on the construction of roads, dams, Govt buildings etc. but the consulting engineer, architect, labour suppliers etc. who are providing services of design, drawing, engineering etc. for such constructions would be liable to pay service tax as their services are separately classifiable and will not be covered under the works contract service. Thus under the taxation based on negative list, similar scheme has been carried forward. Therefore the sub-contractor providing works contract service to the contractor who is providing exempt works contract services, would also be exempt from service tax, but services provided by architect, engineer or persons providing services other than works contract service to the contractor providing exempt works contract service, would not be exempt from service tax.

- As regards the issue that the show cause notice is hit by the law of 6. limitation I agree to the views of the adjudicating authority that there has been suppression of facts and hence extended period has been rightly invoked. Therefore, the argument of the appellants that the show cause notice is hit by the law of limitation, under Section 73 of the Finance Act, 1994, is not acceptable to me. For additional support to my view, I would like to quote the judgement of Hon'ble CESTAT, Mumbai in the case of M/s. Daichi Karkaria Ltd. vs. CCE, Pune-I where the Hon'ble CESTAT, Mumbai proclaimed that "....if some information is available in various reports and returns which are to be formulated in compliance to other statutes, it does not lead to a conclusion that the utilization of credit for the activity of renting is known to the Department. The Department is not supposed to know each and every declaration made outside the Central Excise and Service Tax law. Even if the Financial Report is available to the audit, the same is meaningless in the sense that it does not indicate that input Service Tax credit utilized to pay the tax liability on such renting of property. The appellant's argument on limitation is rejected."
- 7. As regards simultaneous imposition of penalty under Section 76 and 78 of the Finance Act, 1994, the appellants have argued that same is not permissible. I agree to the argument of the appellants and would like to quote the judgment of CESTAT, Ahmedabad in the case of M/s Powertek Engineers vs CCE Daman. In this case the view of the Hon'ble CESTAT is as below;

"By their very nature, Sections 76 and 78 of the Act operate in two different fields. In the case of Assistant Commissioner of Central Excise v. Krishna Poduval - (2005) 199 CTR 58 = 2006 (1) S.T.R. 185 (Ker.) the Kerala High Court has categorically held that instances of amposition of penalty under Section 76 and 78 of the Act are distinct and separate under two provisions and even if the offences are committed in the course

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of same transactions or arise out of the same Act, penalty would be imposable both under Section 76 and 78 of the Act. We are in agreement with the aforesaid rule. No doubt, Section 78 of the Act has been amended by the Finance Act, 2008 and the amendment provides that in case where penalty for suppressing the value of taxable service under Section 78 is imposed, the penalty for failure to pay service tax under Section 76 shall not apply. With this amendment the legal position now is that simultaneous penalties under both Section 76 and 78 of the Act would not be levied. However, since this amendment has come into force w.e.f. 16th May, 2008, it cannot have retrospective operation in the absence of any specific stipulation to this effect. However, in the instant case, the appellate authority, including the Tribunal, has chosen to impose the penalty under both the Sections. Since the penalty under both the Sections is imposable as rightly held by Kerala High Court in Krishna Poduval (supra), the appellant cannot contend that once penalty is imposed under Section 78, there should not have been any penalty under Section 76 of the Finance Act. We, thus, answer question no. 3 against the assessee and in favour of the Revenue holding that .the aforesaid amendment to Section 78 by Finance Act, 2008 shall operate prospectively. In view of the above, penalties can be simultaneously imposed under Section 76 and 78 of Finance Act, 1994 for the period prior to 16.05.2008 before its amendment when proviso to Section 78 was added."

In view of the facts and discussions hereinabove, since the period involved in the present case is after 16.05.2008 and since penalty under Section 78 has been imposed under the impugned order, I hold that imposition of penalty under Section 76 *ibid* is not sustainable in the eyes of law hence I drop the same.

8. In view of my above discussions and findings, the appeal is disposed off

accordingly.

(UMA SHANKER)

COMMISSIONER (APPEAL-II)
CENTRAL EXCISE, AHMEDABAD.

ATTESTED

SUPERINTENDENT (APPEAL-II), CENTRAL EXCISE, AHMEDABAD.

BY R.P.A.D.

To,

M/s. Shalin Engineers Pvt. Ltd.,

1, Kalpana Society, Navrangpura,

Ahmedabad-380 009

Copy To:-

- 1. The Chief Commissioner, Central Excise, Ahmedabad zone, Ahmedabad.
- 2. The Commissioner, Service Tax, Ahmedabad.
- 3. The Assistant Commissioner, system, Service Tax, Ahmedabad
- 4. The Assistant Commissioner, Service Tax, Division-II, Ahmedabad.
- 5. Guard File.
- 6. P.A. File.

